

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

Catherine Johnson, DDS and

Eric Johnson, DDS,

Complainants,

v.

PCB 2026-061

Village of Willowbrook, Parks and

Recreation Department,

Respondents.

NOTICE OF FILING TO:

Michael R. Durkin, Village Attorney

Storino, Ramello & Durkin

9501 Technology Blvd., Suite 4200

Rosemont, Illinois 60018

(847) 318-9500

mdurkin2@srd-law.com

(cc: requested by Christina I. Dimopoulos, Paralegal at

cdimopoulos@srd-law.com)

Clerk IPCB

Honorable Don Brown

60 E. Van Buren Street, Suite 630

Chicago, Illinois 60605

(312) 814-3461

Don.Brown@illinois.gov

IPCB Hearing Officer

Honorable Bradley Halloran, Esq.

60 E. Van Buren Street, Suite 630

Chicago, Illinois 60605

(312) 814-8917

Brad.Halloran@illinois.gov

PLEASE TAKE NOTICE that on September 1, 2026, the undersigned Complainants, pro se, filed electronically with the Clerk of the Illinois Pollution Control Board via the Electronic Clerk's Office On-Line (COOL) portal the attached **COMPLAINANTS' MOTION FOR LEAVE TO FILE REPLY AND REPLY IN SUPPORT OF THEIR MOTION FOR LEAVE TO SUPPLEMENT THE RECORD WITH CERTIFIED EXHIBIT 1**, a copy of which is attached hereto and hereby served upon you.

Dated: September 1, 2026

Respectfully submitted,

By: /s/ Catherine Johnson

/s/ Eric Johnson,

Complainants, Pro Se

215 75th Street

Willowbrook, Illinois 60527-2388

(630) 917-0694

twothirty@comcast.net

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MOTION FOR LEAVE TO SUPPLEMENT THE RECORD WITH CERTIFIED EXHIBIT 1**

Now come Complainants, pro se, and pursuant to 35 Ill. Adm. Code (e), respectfully move the Hearing Officer for leave to file the accompanying Reply in Support of their Motion for Leave to Supplement the Record. In support thereof, Complainants state as follows:

I. Introduction and Purpose of Request for Leave and Reply

1. On August 31, 2026, Respondent Village filed an Opposition to Complainants' Motion for Leave to Supplement, raising highly technical objections regarding a public hyperlink used in Complainants' prior filings.
2. Complainants submit this Motion and Reply (35 Ill. Adm. Code 101.500 (e)) to demonstrate that denying leave to supplement would cause severe **material prejudice** to pro-se citizens.
3. This filing formally attaches the official **Certified and True Copy of the GZA Geoenvironmental, Inc. Sound Study (GZA Study)** and presentation to the Village Respondent's Board on July 27, 2026. Complainants note that to correct a labeling error and avoid reusing an exhibit letter already in the case record, **this study is explicitly marked and attached hereto as Certified Exhibit 1.** This

completely resolves Respondent's authentication objections and perfects the record.

II. Factual Timeline: The Hyperlink Was Caused by the Village's FOIA Delays

4. Complainants, as pro se non-lawyers have acted with the utmost diligence at every stage of this proceeding. The only reason a public hyperlink was originally utilized is that **the Village controlled and delayed the release of the certified and true document.**
5. The documentable paper trail from the Respondent Village is clear:
 - **August 5, 2026:** Complainants formally request the Certified and True GZA Study from the Village FOIA Officer of July 27, 2026, GZA Study Presentation.
 - **August 10, 2026:** Village FOIA Officer emails hyperlink, not Certified and True GZA Study as originally requested.
 - **August 13, 2026:** While the FOIA request was pending, the Village Attorney filed a Motion to Dismiss, actively attempting to lock Complainants out of the record.
 - **August 19, 2026:** During this prolonged delay, Thomas J Halleran, from the Village's law group emailed Complainants to assure them that the FOIA requesting the Certified and True GZA Study was forthcoming, proving the Village's legal team had full knowledge of the timeline and the delay.
 - **August 25, 2026:** The Village FOIA Officer finally produces the official **Certified and True Copy of the GZA Study** – weeks after the initial FOIA request and a broken, non-usable link sent to Complainants until physical copy was picked up at Village.
6. A municipality cannot use its own internal administrative delays as a procedural shield to throw out a resident's environmental complaint.

III. RESPONDENT IS ATTEMPTING TO ALTER CERTIFIED AND TRUE GZA STUDY DATA

7. While Respondent's attorney argues to IPCB that Complainants' evidence is procedurally defective, the Village is actively attempting to "Redo" and manipulate the sound data at public board meetings since August 24, 2026, to eliminate the recorded noise exceedances.
8. Respondents' aggressive objections to this supplement (their own study) prove they are attempting to prevent the Hearing Officer from reviewing an

authenticated municipal document that establishes a genuine dispute of material facts.

IV. WHY THE SECOND AMENDED COMPLAINT MUST MOVE TO DISCOVERY

9. A complaint at this preliminary stage is only required to give notice of a claim and show basic grounds for an action – **it is not required to prove the entire case**. Under (415 ILCS 5/31(d)(1), a citizen complaint must move forward unless it is completely duplicative or frivolous.
10. This case is factually grounded. **The Village's own sound studies indicated clear noise limit exceedances at the Complainants' property line.**
11. The conflict between the original Certified GZA Study and presentation of the Village's "Redo" data is the definition of a factual dispute. The Hearing Officer cannot legally resolve this conflict on paper; it must move to the **discovery phase** so Complainants can formally present their own data including field logs, **Noise Net** and **S&VSOLUTIONS Inc., David A. Larson, Acoustical Consultant** sound studies and all other relevant evidence to support this formal noise enforcement complaint moving forward.

V. CONCLUSION AND CORE REQUEST

Wherefore, Complainants respectfully request that the Hearing Officer:

BYPASS the Respondent's technicalities,
GRANT Complainants' Motion for Leave to Supplement, and
ACCEPT the attached **Certified and True GZA Study (Certified EXHIBIT 1)** into the record so this matter may proceed directly to discovery. Thank you.

Dated: September 1, 2026

Respectfully submitted,

/s/Catherine Johnson
Complainants Pro Se

/s/Eric Johnson,

215 75th Street
Willowbrook, Illinois 60527-2388
(630) 917-0694
twothirty@comcast.net

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

Catherine Johnson, DDS and

Eric Johnson, DDS,

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v.

PCB 2026-061

Village of Willowbrook, Parks and

Recreation Department,

Respondents

CERTIFIED EXHIBIT 1

CERTIFIED AND TRUE COPY OF THE GZA STUDY

RESPONDENT VILLAGE FOIA OFFICER ON AUGUST 25, 2026

Dated: September 1, 2026

By: /s/Catherine Johnson

/s/Eric Johnson,

Complainants, Pro Se

215 75th Street

Willowbrook, Illinois 60527-2388

(630) 917-0694

twothirty@comcast.net



Village of WILLOWBROOK

Mayor

Frank A. Trilla

Village Clerk

Catherine Kaczmarek

Village Trustees

Mark L. Astrella

Gretchen Boerwinkle

Umberto Davi

Sam Louise

Michael Mistele

Gayle Neal

Village Administrator

Sean Halloran

Chief of Police

Lauren Kaspar



August 25, 2026

Mrs. Catherine Johnson
215 W. 75th Street
Willowbrook, IL 60527

Emailed to: twothirty@comcast.net

On August 11, 2026, the Village of Willowbrook received your Illinois Freedom of Information Act (5 ILCS 140/1 et seq.) ("FOIA") request for the following records:

"...we emailed earlier 8/11/26 our need for a CERTIFIED, stamped by the Village as true copy of ((2)) the GZA GeoEnvironmental, Inc. study which is, indeed, available to copy off a public link, but is not a certified, stamped copy of said sound study done May 29, 2026 in Borse Park and presented at the Committee of the Whole meeting, followed by the Village Board meeting of July 27, 2026.

There is a legal difference, and we need to present the sound study mentioned as genuine, unaltered from presentation per Village standards.

In addition, ((3)) to narrow the scope of the request, we hope to receive Internal Village communications 7/24-7/29/26 only related to the 8 outdoor pickleball courts mentioned in the GZA study of May 29, 2026."

An extension was filed on August 18, 2026. Pursuant to Section 3(e)(v) of FOIA, the Village of Willowbrook requires an additional five (5) business days to respond to your FOIA request because "the requested records require examination and evaluation by personnel having the necessary competence and discretion to determine if they are exempt from disclosure under Section 7 of this Act or should be revealed only with appropriate deletions," resulting in a new response date of August 25, 2026.

The responsive records are now available. Due to the file sizes, the responsive documents have been placed online and are available at the link below:

[0-FOIA Johnson, C GZA study emails requested](#)

Portions of the information have been redacted because the information is exempt under the Illinois Freedom of Information Act, 5 ILCS 140/7(1)(b)(c), "Private and Personal information contained within public records, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Please do not hesitate to contact me at 630-323-8215 if you have any questions.

Sincerely,

Jody Wegrzynski

Jody Wegrzynski, FOIA Officer

From: twothirty@comcast.net
To: [Jody Wegrzynski](mailto:Jody.Wegrzynski)
Subject: Re: FOIA Request - Response
Date: Tuesday, August 11, 2026 3:36:22 PM
Attachments: [image002.png](#)

Good Afternoon,

Many thanks for handling our FOIA requests. Per your response August 10, 2026...we emailed earlier 8/11/26 our need for a CERTIFIED, stamped by the Village as true copy of ((2)) the GZA GeoEnvironmental, Inc. study which is, indeed, available to copy off a public link, but is not a certified, stamped copy of said sound study done May 29, 2026 in Borse Park and presented at the Committee of the Whole meeting, followed by the Village Board meeting of July 27, 2026.

There is a legal difference, and we need to present the sound study mentioned as genuine, unaltered from presentation per Village standards.

In addition, ((3)) to narrow the scope of the request, we hope to receive Internal Village communications 7/24-7/29/26 only related to the 8 outdoor pickleball courts mentioned in the GZA study of May 29, 2026. Thank you for clarifying the Village stance on FOIA burdens. We need Village to respond as proof, rather than just copy links off Village public website, thank you again so much for the update.

Finally, ((1)) regarding the link to minutes from the Committee of the Whole and the following Village Board meeting...we will download the minutes, but in the future, reserve the right to get a CERTIFIED as TRUE copy of the video and transcripts from the Village. This is not for commercial purposes, but to present as accurate from the Village's records as unaltered from 7/27/26.

Take care.

Catherine Johnson
215 75th Street
Willowbrook, IL 60527
630 917-0694
twothirty@comcast.net

On 08/10/2026 1:27 PM CDT Jody Wegrzynski
<jwegrzynski@willowbrook.il.us> wrote:

Good day,

Attached is the response to your FOIA request of August 5th. Please confirm receipt of this message.

Thanks,

-Jody



Jody Wegrzynski
Administrative Assistant

Village of Willowbrook

835 Midway Drive | Willowbrook, IL 60527

(630) 920-2486 | jwegrzynski@willowbrook.il.us



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WATER
CONSTRUCTION
MANAGEMENT

GZA GeoEnvironmental, Inc.
1301 West 22nd Street
Suite 520
Oak Brook, IL 60521
T: 630.684.9100
F: 630.428.0709

MEMORANDUM

To: Christopher B. Burke Engineering, Ltd.

From: GZA Geoenvironmental, Inc.

Date: July 15, 2026

Re: Borse Park Pickleball Noise Monitoring

OVERVIEW

The Village of Willowbrook (Willowbrook) constructed new pickleball courts as part of improvements at Borse Park. The new pickleball courts are adjacent to a residential community. A noise study for the pickleball courts was completed by Acoustic Associates, Ltd. prior to the construction of the park. Willowbrook requested that noise monitoring be conducted to assess the noise levels generated by the use of the new pickleball court as a verification process of the completed noise study.

1. BACKGROUND INFORMATION

Acoustic Associates, Ltd. completed a noise analysis and provided a report dated May 9, 2023 (the Report) prior to the construction of the new Borse Park pickleball courts. The analysis used the SoundPlan™ noise modeling software to predict the sound levels from the proposed pickleball courts. The noise modeling included a 5 dB adjustment factor to account for the "regular impulsive sound" of pickleball.

The modeling results were compared to Willowbrook code under Section 9-5-10, "Performance Standards," that limits the noise level at each of nine octave-band frequencies from 32 Hz to 8,000 Hz, as shown below in Table 1. The ordinance details that "[i]n all districts, at no point on or beyond the boundary of any lot shall the sound pressure level resulting from any use, operation, or activity exceed the maximum permitted decibel levels for the designated octave bands."

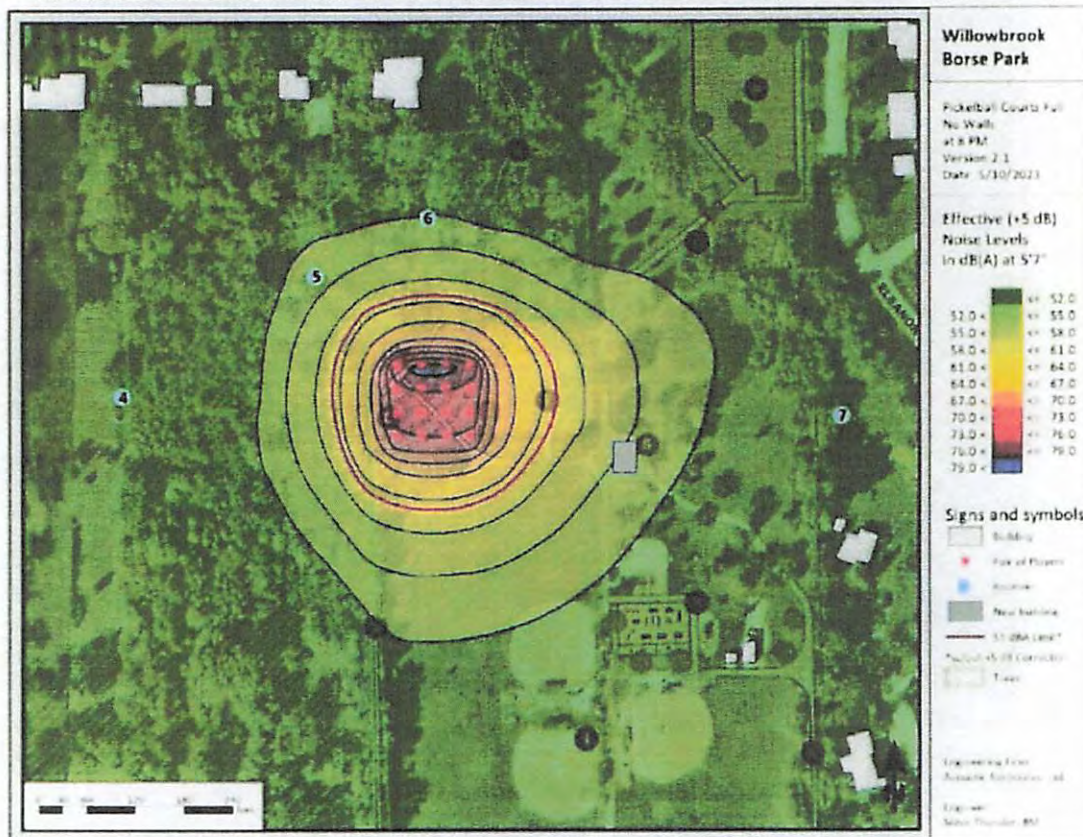


TABLE 1. VILLAGE OF WILLOWBROOK NOISE PERFORMANCE STANDARDS

Table 9-5-10(B)(4)(b): Preferred Frequencies	
Center Frequency, Cycles Per Second	Maximum Permitted Sound Pressure Level, Decibels
31.5	76
63	74
125	68
250	63
500	57
1,000	52
2,000	45
4,000	38
8,000	32

The noise study logarithmically summed these values to establish an overall noise level limit of 55 dB(A). Combined with the 5 dB adjustment for impulsive sound, the Report used an "effective sound level" of 60 dB(A). The projected noise levels from the study are depicted in Figure 1.

FIGURE 1. PROJECTED NOISE LEVELS FROM ACOUSTIC ASSOCIATES, LTD. REPORT (FIGURE 5)





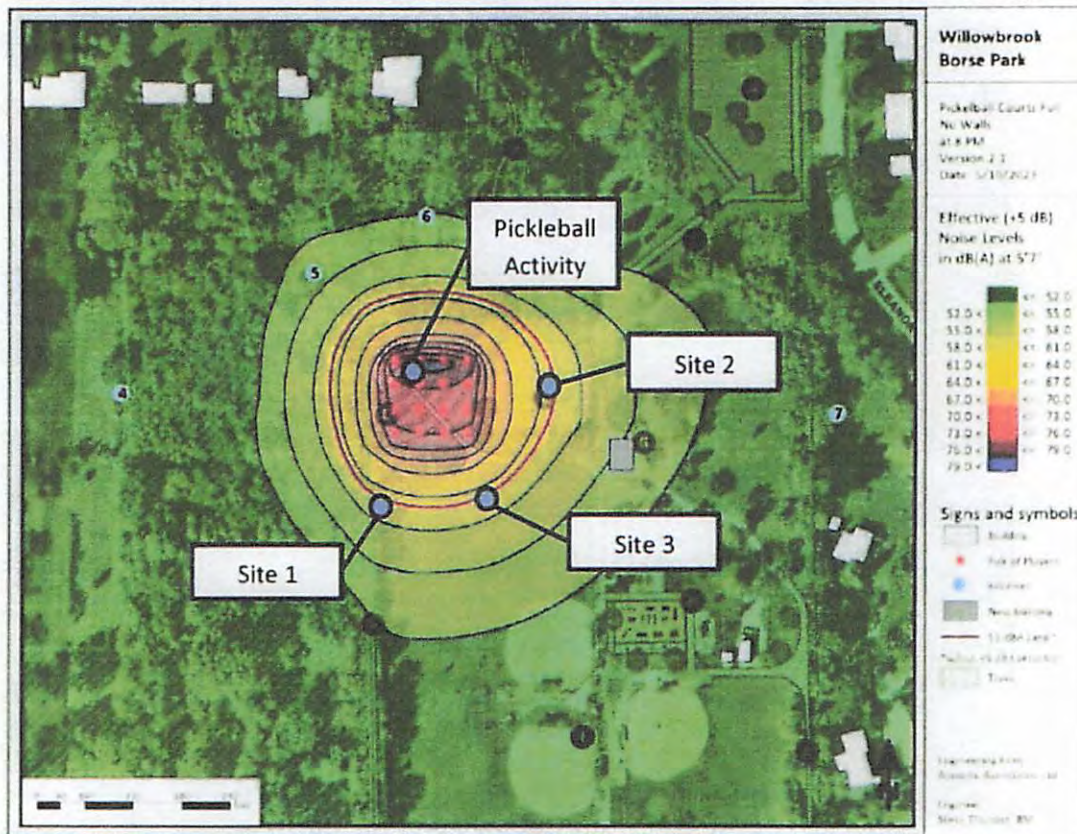
The Report recommends noise abatement along the north and west sides of the pickleball courts because the impact contour extends beyond the property line of the park. This abatement was not constructed at the time of the noise monitoring.

2. FIELD NOISE MEASUREMENTS

Actual noise level measurements (noise monitoring) provide a "snapshot" of existing site conditions. The conditions during the actual noise level measurements need to be considered when evaluating field measurements, as changes in these conditions will affect measured noise levels.

Noise levels measured during noise monitoring events are representative of the characteristics for the period measured. This may or may not be the worst-case noise condition at the location being measured. In addition, noise levels may be influenced by other noise sources in the area other than the pickleball noise. Consequently, comparison of the noise levels between locations also needs to consider the variations in site characteristics in addition to varying conditions. Noise monitoring was conducted at three monitoring locations (Site 1, Site 2, and Site 3), depicted in Figure 2. These locations approximate the impact contour detailed in Figure 1.

FIGURE 2. NOISE MONITORING LOCATIONS ON ACOUSTIC ASSOCIATES, LTD. REPORT CONTOUR (FIGURE 5)





Two types of monitoring were conducted, including background sound level and pickleball sound level measurements. The background levels represent noise levels at the park without pickleball activity. Pickleball levels represent the noise levels generated by pickleball activity.

Background measurements were limited by the presence of lawn maintenance activities present at the park. Pickleball noise monitoring represents use at a single pickleball court, which was the natural usage of the facility. A single pickleball court was in use during the pickleball monitoring. The pickleball court in use during the monitoring period was in the northern row of courts, second from the west and shown as "Pickleball Activity" in Figure 2.

TIME AND DAY FOR MEASUREMENTS

Based on recommendations from the Village of Willowbrook, noise monitoring was conducted in the morning time period on Friday, May 29, 2026. The various monitoring events occurred between the hours of 8:55 am to 11:00 am.

WEATHER CONDITIONS

Weather conditions have some effect on noise measurement readings. Noise measurements generally should not be taken if wind speed exceeds 11 mph. A wind screen was used at all times during the monitoring to reduce wind noise. The conditions during the monitoring are summarized as follows in Table 2:

TABLE 2. WEATHER CONDITIONS DURING THE NOISE MONITORING

Condition	Required	Actual*
Pavement	Dry	Dry
Humidity	Less than 90%	44 to 65%
Temperature	14 to 112 degrees F	68 to 75 degrees F
Wind Speed	Less than 11 mph	6 to 8 mph

* NWS Data

The weather conditions during the noise monitoring were within the recommended ranges for all parameters listed.

INSTRUMENTATION

A Brüel & Kjær Type 2250L sound level meter was used for monitoring the actual noise level. The L_{fmax} sound levels, or maximum sound level on fast settings, were recorded using the "A" weighted scale, and individual 1/3 octave bands were measured. The instrument was calibrated prior to and after use. The response time on the sound level meter was set to Fast. Many sound level readings and measurements performed use Slow response sound level readings. However, it is well established in additional literature that pickleball noise has a rapid onset and that a fast or impulsive response is required to evaluate the extent of pickleball noise properly.



The instrument was set up approximately five (5) feet from the ground and the measurement was conducted for representative periods of time. The noise meter was placed at locations that approximated the modeled impact contour presented in the Acoustic Associates, Ltd. noise Report completed for the facility.

FIELD NOISE MONITORING RESULTS

Table 3 lists the noise monitoring results for the three monitored locations compared to the background noise measurements and the Village Ordinance. The original noise study combined the Village Ordinance limits for the nine octave-band frequencies into a single, overall noise level limit. The Report noted that this is appropriate for when "no particular frequency dominates the sound" of a source. Literature suggests that pickleball noise tends to be dominated by frequencies around 1 kHz. For this reason, the measured noise levels were also compared to the individual noise levels for the nine octave-band frequencies within the Village ordinance.

TABLE 3. NOISE MONITORING RESULTS

Location	Type	LFmax 31.5Hz,	LFmax 63Hz	LFmax 125Hz	LFmax 250Hz	LFmax 500Hz	LFmax 1kHz	LFmax 2kHz	LFmax 4kHz	LFmax 8kHz	LFmax, dB(A)
Site 1	Pickleball	66.9	65.8	66.4	66.1	62.3	61.8	58.7	56.5	41.1	64.9
Site 2	Pickleball	70.2	72.5	63.1	59.3	55.3	63.4	59.5	55.9	52.1	66.1
Site 3	Pickleball	66.7	67.9	61.6	59.9	56.7	64.2	61.8	62.3	51.4	67.1
Background	Background	67.9	69.1	65.3	62.5	58.3	55.0	54.1	53.4	47.7	59.4
Village Ordinance	---	76	74	68	63	57	52	45	38	32	55

Highlighted values represent noise levels that exceed Village Ordinance (Table 1) and are greater than measured background noise levels.

Noise levels were above the anticipated noise levels derived from the Report and generally exceeded the Village ordinance noise levels for frequencies above 500 Hz and for the overall A-weighted noise level at areas along the noise contour presented in the Report where compliance was expected. It should also be noted that although some background sound levels are also above the requirements presented in the Village Ordinance, sound levels measured from pickleball activity were significantly above background levels, showing that these readings are due to pickleball noise levels and not a limitation due to ambient sound levels.

The measurements occurred when only a single pickleball court was in use. It is anticipated that noise levels would be higher if all courts were in use. Every doubling of a noise source corresponds to a 3 dB increase in noise levels.

RECOMMENDED ABATEMENT MATERIALS

Willowbrook requested that GZA provide material recommendations to reduce noise from the pickleball courts. Materials used to mitigate the pickleball noise should be specifically designed for noise abatement, and generally provide at least a transmission loss directly through the material of 10 dB greater than the insertion loss (sound



reduction over the barrier) of a given octave band. For example, if the barrier provides an insertion loss of 10 dB in a given octave band, then the selected material should provide a transmission loss of at least 20 dB for that octave band. Typical materials used for installation in these circumstances include loaded vinyl barriers, including B-10R Reinforced Flexible Noise Barrier by Sound Seal (specification sheet attached) or an approved equivalent. This material provides a transmission loss of 26 dB or greater for the primary octave bands of concern (1 kHz to 4 kHz).

GZA cannot provide guidance on a recommended minimum height and location for the abatement, as GZA did not generate a noise model for the location. Previous recommendations were provided by Acoustic Associates, Ltd. in the original report.

3. SUMMARY

The Willowbrook constructed new pickleball courts as part of improvements at Borse Park. A noise study for the pickleball courts was completed prior to the construction of the park. Willowbrook requested that noise monitoring be conducted to assess the noise levels generated by the use of the new pickleball court as a verification process of the completed noise study. Noise monitoring was conducted at three locations adjacent to the pickleball court while a single pickleball court was in use. The measured noise levels generally exceeded Village Ordinance levels for frequencies at 1 kHz or higher. Sound levels measured from pickleball activity were significantly above background levels, showing that these readings are due to pickleball noise levels and not a limitation due to ambient sound levels.

I, Catherine I Kaczmarek, Clerk of the Village of Willowbrook, Illinois, do hereby certify that the attached is a true, correct, and complete copy of the Borse Park Pickleball Noise Monitoring Memorandum authored by GZA Geoenvironmental, Inc. presented at the Committee of the Whole meeting to the Mayor and Board of Trustees on July 27, 2026, as the same appears from the records and files remaining in my office.

A handwritten signature in black ink, appearing to read "Cathy + K", written over a horizontal line.

Catherine I. Kaczmarek, Clerk

8-21-26

Date

SEAL





Village of WILLOWBROOK

Public Works

COMMITTEE OF THE WHOLE MEETING

AGENDA ITEM NO: 6.a.

DATE: July 27, 2026

SUBJECT:

PRESENTATION AND DISCUSSION OF BORSE PARK PICKLEBALL SOUND/NOISE STUDY

STAFF REPORT

TO: Mayor Trilla and Board of Trustees
FROM: Rick Valent, Public Works Director
THROUGH: Sean Halloran, Village Administrator

PURPOSE AND ACTION REQUESTED

Staff is providing the Village Board with the results of the post construction noise monitoring conducted at the Borse Park pickleball courts and is seeking Board direction to proceed with the recommended noise mitigation improvements.

BACKGROUND/SUMMARY

As part of the Borse Park improvements, the Village constructed six pickleball courts adjacent to a residential neighborhood. Prior to construction, the Village retained Acoustic Associates, Ltd. to prepare a predictive noise analysis evaluating anticipated sound levels generated by pickleball play.

The 2023 acoustical study concluded that pickleball courts at Borse Park would have minimal noise impact on surrounding properties, with projected sound levels exceeding ambient noise by only 2 to 3 dB during normal operating hours, a difference considered slight to imperceptible. The study noted that noise mitigation was likely unnecessary to prevent noise complaints, though it identified that modeled sound levels could exceed the Village's 55 dBA code threshold beyond the property line to the west under full court conditions.

Because the study's projections were based on modeling rather than actual field conditions, the Village determined that the most prudent course was to complete construction first and conduct post construction noise monitoring to measure real world sound levels during pickleball play. This approach allows the Village to make an informed, evidence-based decision on whether noise walls are warranted, rather than incurring the cost of mitigation that the study itself suggested may not be needed.

Following completion of the project and receipt of resident concerns regarding noise, the Village requested that its engineering consultant conduct field noise monitoring to verify how actual conditions compared to the original predictive analysis. The monitoring was completed by GZA GeoEnvironmental, Inc. (GZA) on behalf of Christopher B. Burke Engineering, Ltd. (CBBEL) on May 29, 2026.

Monitoring was conducted at three locations along the modeled sound contour from the original study while a single pickleball court was in use. The measured noise levels generally exceeded both the sound levels predicted in the original analysis and the Village Ordinance limits for frequencies at 1 kHz and above, as well as the overall



weighted limit of 55 dB(A), at locations where compliance was anticipated. Sound levels from pickleball activity were significantly above background levels, confirming that the exceedances are attributable to pickleball play rather than ambient conditions. GZA further noted that noise levels would be expected to increase when multiple courts are in use, as each doubling of a noise source corresponds to an approximate 3 dB increase

As part of this follow up evaluation, GZA identified acoustical barrier materials that may be appropriate for noise mitigation, including reinforced loaded vinyl barriers such as the Sound Seal B-10R Reinforced Flexible Noise Barrier or an approved equivalent, which provides a transmission loss of 26 dB or greater in the primary frequency range of concern (1 kHz to 4 kHz). GZA deferred to the original acoustical consultant regarding the specific height, placement, and design of any barrier system, as those parameters were established in the original study.

As part of the follow up evaluation, GZA identified acoustical barrier materials appropriate for this application, including reinforced loaded vinyl barriers such as the Sound Seal B-10R Reinforced Flexible Noise Barrier or an approved equivalent, which provides a transmission loss of 26 dB or greater in the primary frequency range of concern (1 kHz to 4 kHz), well in excess of the minimum performance established in the original study.

Taken together, the two studies provide the Village with both a confirmed need and a defined solution. Staff will work with CBBEL and the acoustical consultants to finalize the barrier design consistent with these parameters, confirm anticipated effectiveness, and obtain pricing so that the improvements can be implemented as expeditiously as possible. If the total costs are above the Village Administrator's authority, staff will come to the Board for further approval.

FINANCIAL IMPACT

There is no immediate financial impact associated with accepting the monitoring report and directing staff to proceed with design and pricing. As mentioned previously, if the costs are over the Village Administrator's spending authority, the Village Board will see another presentation with a request to approve the costs.

RECOMMENDED ACTION:

Staff recommends that the Village Board accept the GZA noise monitoring report and direct staff to proceed with the final design, specification, and pricing of a noise barrier along the north and west sides of the pickleball courts, consistent with the parameters established in the 2023 acoustical study and the barrier materials identified by GZA.

I, Catherine I Kaczmarek, Clerk of the Village of Willowbrook, Illinois, do hereby certify that the attached is a true, correct, and complete copy of the Staff Report for the Sound Study agenda item for the July 27, 2026 Committee of the Whole meeting of the Mayor and Board of Trustees, as the same appears from the records and files remaining in my office.

Catherine I. Kaczmarek, Clerk

8-21-26

Date

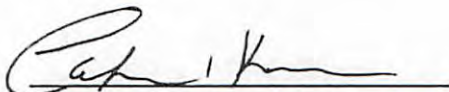


A G E N D A

COMMITTEE OF THE WHOLE MEETING OF THE MAYOR AND BOARD OF TRUSTEES OF THE VILLAGE OF WILLOWBROOK TO BE HELD ON MONDAY, JULY 27, 2026 AT 5:30 P.M. AT THE COMMUNITY RESOURCE CENTER (CRC), 825 MIDWAY DRIVE, WILLOWBROOK, IL, DUPAGE COUNTY, ILLINOIS

1. CALL TO ORDER
2. ROLL CALL
3. PLEDGE OF ALLEGIANCE
4. VISITORS' BUSINESS - Public Comment is Limited to Three Minutes Per Person
5. OMNIBUS VOTE AGENDA
 - a. WAIVE READING OF THE MINUTES (APPROVE)
 - b. MINUTES - BOARD OF TRUSTEES COMMITTEE OF THE WHOLE MEETING, JUNE 22, 2026 (APPROVE)
6. ITEMS FOR DISCUSSION:
 - a. PRESENTATION AND DISCUSSION OF BORSE PARK PICKLEBALL SOUND/NOISE STUDY
 - b. DISCUSSION FOR AN ORDINANCE AMENDING THE VILLAGE CODE OF THE VILLAGE OF WILLOWBROOK TITLE 8 CHAPTER 8 SECTION 8-8-1 - STOPPING, STANDING OR PARKING PROHIBITED IN SPECIFIED PLACES
 - c. POLICE DEPARTMENT QUARTERLY CRIME UPDATE - Q2 2026
 - d. PRESENTATION AND DISCUSSION OF A PROPOSED PARK ASSET COMMERCIAL SPONSORSHIP POLICY
7. ADJOURNMENT

I, Catherine I Kaczmarek, Clerk of the Village of Willowbrook, Illinois, do hereby certify that the attached is a true, correct, and complete copy of the Agenda for the July 27, 2026 Committee of the Whole meeting of the Mayor and Board of Trustees, as the same appears from the records and files remaining in my office.


Catherine I. Kaczmarek, Clerk

8-21-26
Date



MINUTES OF THE COMMITTEE OF THE WHOLE OF THE MAYOR AND BOARD OF TRUSTEES OF THE VILLAGE OF WILLOWBROOK HELD ON MONDAY, JULY 27, 2026 AT 5:30 P.M. AT THE COMMUNITY RESOURCE CENTER, 825 MIDWAY DRIVE, WILLOWBROOK, DUPAGE COUNTY, ILLINOIS.

1. CALL TO ORDER

The meeting was called to order at 5:30 p.m. by Mayor Frank Trilla.

2. ROLL CALL

Present at roll call:

Mayor Frank Trilla
Trustee Mark Astrella
Trustee Umberto Davi

Trustee Michael Mistele
Trustee Gayle Neal

QUORUM WAS DECLARED

ABSENT: Trustee Sam Louise

Also present at the meeting:

Village Attorney Michael Durkin
Village Administrator Sean Halloran
Assistant Village Administrator Alex Arteaga
Chief Financial Officer Erik Brown
Director of Community Development Michael Krol

Director of Parks and Recreation Dustin Kleefisch
Director of Public Works Rick Valent
Chief Lauren Kaspar
Deputy Clerk Christine Mardegan
Mr. Orion Galey, Christopher B. Burke Engineering, LTD

3. PLEDGE OF ALLEGIANCE

Mayor Trilla asked Trustee Davi to lead everyone in saying the Pledge of Allegiance.

4. VISITORS' BUSINESS

None present.

5. OMNIBUS VOTE AGENDA

- a. WAIVE READING OF THE MINUTES (APPROVE)
- b. MINUTES - BOARD OF TRUSTEES COMMITTEE OF THE WHOLE MEETING, JUNE 22, 2026 (APPROVE)

Mayor Trilla asked the Board if there were any items to be removed from the Omnibus Vote Agenda.

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MOTION: Made by Trustee Davi and seconded by Trustee Mistele to approve the Omnibus Vote Agenda as presented.

ROLL CALL VOTE: AYES: Trustees Astrella, Davi, Mistele, and Neal. NAYS: None. ABSENT: Louise.

MOTION DECLARED CARRIED

6. ITEMS FOR DISCUSSION:

a. PRESENTATION AND DISCUSSION OF BORSE PARK PICKLEBALL
SOUND/NOISE STUDY

Director Valent introduced Mr. Orion Galey of Christopher B. Burke Engineering, Ltd (CBBEL), who is present to assist with the presentation, and be part of the discussion or answer additional questions.

He began the presentation with a background of the project. Prior to the construction of the pickleball courts, the Village retained Acoustic Associates Limited in 2023 to prepare a predictive noise analysis evaluating anticipated sound levels generated by pickleball play. The study concluded that the pickleball courts would have minimal noise impact on surrounding properties and that noise mitigation was likely unnecessary. It did identify that the modeled sound levels could exceed the Village's 55 decibel code threshold beyond the property line to the west under full usage conditions.

Because the testing was based on modeling rather than full court play conditions, the Village determined the most prudent course of action was to complete the course construction and then conduct a post-construction noise monitoring to measure real-world sound levels during play. This would allow the Village to make an informed, evidence-based decision whether noise mitigation is warranted, rather than incurring the cost of mitigation that the study suggested may not be needed.

The Village requested its engineering consultant conduct field noise monitoring to verify how actual conditions compared to the original predictive analysis. The monitoring was completed by GZA GeoEnvironmental Inc. (GZA) on behalf of CBBEL on May 29, 2026.

Monitoring was conducted at three locations along the model sound contour from the original study, while a single pickleball court was in use. The measured noise levels generally exceeded both the sound levels predicted in the original analysis and the village ordinance limits. Sound levels from pickleball activity were above the background loads, confirming that the exceedances are attributable to pickleball play rather than ambient conditions. GZA further noted that noise levels would be expected to increase when multiple courts are in use.

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As part of this follow-up evaluation, GZA identified acoustical barrier materials that may be appropriate for noise mitigation, including reinforced, loaded vinyl barriers, which produce a loss of 26 decibels or greater. The two studies have provided the village with both a confirmed need and a defined solution. Staff will work with CBBEL and GZA to finalize the barrier design, confirm the anticipated effectiveness, and obtain pricing so the improvements can be implemented as soon as possible. If the total costs are above the Village Administrator's signing authority, staff will return to the board for approval.

Trustee Mistele asked for clarification of the locations of the testing sites and whether they were within the park boundaries or beyond. Trustee Neal wanted to know if there was an anticipated start date after approval. Mr. Galey indicated that CBBEL would need to work with GZA to determine the best product available for both lead time and cost. After which there would be ordering time and installation, either by Public Works staff or outside contractors depending on the materials selected. Director Valent noted that staff is carefully weighing the balance between cost and availability of a product that can provide the mitigation required, all the while expediting the process.

Administrator Halloran advised the Board that this presentation was to provide an update on the progress of the sound study and to obtain further consensus to move forward with securing a mitigation solution. Staff will return to the Board as necessary to seek approval for any contracts above the Administrator's signing authority.

b. DISCUSSION FOR AN ORDINANCE AMENDING THE VILLAGE CODE OF THE
VILLAGE OF WILLOWBROOK TITLE 8 CHAPTER 8 SECTION 8-8-1 -
STOPPING, STANDING OR PARKING PROHIBITED IN SPECIFIED PLACES

Chief Kaspar opened a discussion to amend the Village Code, to allow or to disallow standing, stopping, or parking prohibited in specific areas within 200 feet of pedestrian-activated flashing crossing beacons in both directions.

There are three crossing beacons: on Midway Drive crossing between Midway Park and Boris Park, on Clarendon Hills Road by Gower School, and one in the 6300 block of Garfield Street. It recently came to the department's attention that there are no specific parking restrictions surrounding distances to and from the beacons. The purpose of this proposed amendment is to prohibit standing, stopping, or parking within 200 feet in both directions of these mid-block crosswalk flashing beacons.

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Prohibiting parking within 200 feet each direction would allow drivers to more clearly see the approaching pedestrian crossing beacon. Parked vehicles obstruct motorists' view of waiting pedestrians, crossing pedestrians, and the flashing beacon assemblies, thereby reducing sight distance and decreasing driver reaction time.

c. POLICE DEPARTMENT QUARTERLY CRIME UPDATE - Q2 2026

Chief Kaspar presented an overview of the quarterly crime update for the second quarter of 2026 including the following statistical areas:

- a) Total Dispatched Calls for the second quarter of calendar years 2022 through 2026
- b) Traffic Enforcement Summary the second quarter of calendar years 2022 through 2026
- c) Traffic Accident Summary for the second quarter of calendar years 2022 through 2026
- d) Offense Trends from January 2026 to current.
- e) Heat map overview for all calls requiring written reports during the second quarter of calendar year 2026
- f) Midway Drive Speed Data

d. PRESENTATION AND DISCUSSION OF A PROPOSED PARK ASSET COMMERCIAL SPONSORSHIP POLICY

Director Kleefisch indicated his presentation is a proposal for a new policy regarding park assets for commercial sponsorships with community organizations and businesses.

Currently, there is no formal process to authorize or approve any potential sponsorship arrangement for physical assets within the Parks. Without a formal/uniform policy, sponsorship decision-making faces risk, inconsistency, and potential negative community feedback. This policy creates a standardized method to maintain community standards, achieve transparency, and establish procedures for approval.

Day-to-day marketing and negotiation will be assigned to the Administrator or designee, while the Board will provide decision making authority on naming rights and other consequential decisions. Overall, this policy will provide a framework that previous was never afford to the Village and provide the proper structure to safeguard decision making in the future.

Director Kleefisch outlined the asset areas available for sponsorship for 1-, 3- or 5-year agreements:

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Signature assets: Splash Pad (Borse Park), Playground (Borse Park), Concession Stand/Pavillion, Scoreboards, Hockey Rink

Active Recreation assets: Softball Fields (Borse Park), Pickleball/Tennis Courts (Borse Park), Batting Cages, Basketball Courts

Nature Focused assets: Pollinator Gardens, Fishing Pier, Neighborhood Park Feature

Trustee Davi asked if this was a new policy or something previously available. Director Kleefisch indicated it was a new policy for Willowbrook but a very common practice in the area.

Trustee Mistele indicated his hesitancy to support the proposal. He feels the parks are right just the way they are and there is no need for advertising whatsoever.

Mayor Trilla asked Director Kleefisch to go more in depth as to the type of advertising that would be displayed. The director indicated that within each class of sponsorship different types of advertising would be offered, from a plaque at a park to a banner at the ball field.

There appeared to be little support for the sponsorship policy. Administrator Halloran indicated that any advertising or display, or any naming rights, would be subject to approval by the Board before being accepted. Attorney Durkin suggested reviewing the draft policy provided to see what changes might be warranted before moving forward.

It was decided to postpone any type of agreement until it could be discussed more fully and gain board consensus.

7. ADJOURNMENT

MOTION: Made by Trustee Davi and seconded by Trustee Mistele to adjourn the Committee of the Whole meeting at the hour of 6:10 p.m.

ROLL CALL VOTE: AYES: Trustees Astrella, Davi, Mistele, and Neal. NAYS: None. ABSENT: Louise.

MOTION DECLARED CARRIED

PRESENTED, READ, and APPROVED.

August 24, 2026

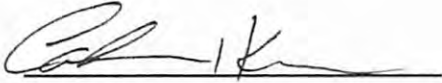
Frank A. Trilla, Mayor

Minutes transcribed by Administrative Assistant Jody Wegrzynski.

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I, Catherine I Kaczmarek, Clerk of the Village of Willowbrook, Illinois, do hereby certify that the attached is a true, correct, and complete copy of the Draft Minutes for the July 27, 2026 Committee of the Whole meeting of the Mayor and Board of Trustees, as the same appears from the records and files remaining in my office.

SEAL



8-21-26



BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

Catherine Johnson, DDS and

Eric Johnson, DDS,

Complainants,

v.

PCB 2026-061

Village of Willowbrook, Parks and

Recreation Department,

Respondents.

CERTIFICATE OF SERVICE

We, as Complainants, pro se, non-lawyer citizens, listed below, on oath state that we have served the attached **COMPLAINANTS' MOTION FOR LEAVE TO FILE REPLY AND REPLY IN SUPPORT OF THEIR MOTION FOR LEAVE TO SUPPLEMENT THE RECORD WITH CERTIFIED EXHIBIT 1** upon the person(s) listed in the Notice of Filing on September 1, 2026, via electronic mail (e-mail) to the e-mail address(es) listed below:

Michael R. Durkin, Village Attorney

Storino, Ramello & Durkin

9501 Technology Blvd., Suite 4200

Rosemont, Illinois 60018

(847) 318-9500

mdurkin2@srd-law.com

(cc: requested by Christina I Dimopoulos, Paralegal at
cdimopoulos@srd-law-com)

Clerk IPCB

Honorable Don Brown

60 E. Van Buren Street, Suite 630

Chicago, Illinois 60605

(312) 814-3461

Don.Brown@illinois.gov

IPCB Hearing Officer

Bradley Halloran, Esq.

60 E. Van Buren Street, Suite 630

Chicago, Illinois 60605

(312) 814-8917

Brad.Halloran@illinois.gov

By transmitting a true and correct copy via electronic mail (e-mail) to the e-mail addresses listed above, and by uploading the documents directly to the Illinois Pollution Control Board COOL e-filing system on September 1, 2026.

Dated: September 1, 2026

By: /s/Catherine Johnson

/s/Eric Johnson,

Complainants, Pro Se

215 75th Street

Willowbrook, Illinois 60527-2388

(630) 917-0694

twothirty@comcast.net